



# HERITAGE COUNCIL OF NSW

## STATE HERITAGE REGISTER COMMITTEE

### MEETING MINUTES

4 February 2025 | 9:00 AM – 11:30 AM

*Meeting held via Teams videoconference.*

### ATTENDANCE

#### State Heritage Register Committee

Dr Brian Lindsay	Acting Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Ms Lisa Trueman	Member
Ms Natalie Vinton	Member
Ms Sally Barnes	Observer (Chair, Heritage Council)

#### *Apologies*

NIL

#### Heritage NSW

Ms Elizabeth Owers	A/Executive Director
Ms Anna London	Senior Manager, Heritage Listing Programs
Ms Nicola Roche	Manager, State Heritage Register Listing
Dr Damian Tybussek	Senior Heritage Officer ( <i>item 2.1</i> )
Dr Stuart Read	Senior Heritage Officer ( <i>item 2.2</i> )
Ms Monika Sakal	Senior Heritage Officer ( <i>item 2.3</i> )
Ms Meggan Walker	Senior Heritage Officer ( <i>item 3.1, 3.2</i> )
Ms Lauren Thomson	Senior Heritage Officer ( <i>item 5</i> )

#### Secretariat

Ms Olgica Lenger	Manager Secretariat
Ms Natasha Agaki	Secretariat Officer

## Item 1. Welcome and Formalities

Acting Chair Brian Lindsay opened the meeting at 9:00 AM and delivered an Acknowledgment of Country.

The committee welcomed and congratulated Sally Barnes, new Chair of the Heritage Council of NSW, who joined the meeting as an observer.

The Committee noted there were no apologies and a quorum had been met.

### Item 1.1 Conflict of Interest Declarations

There were no conflicts of interest declared with items on the agenda.

The State Heritage Register Committee noted the following standing declarations:

- Wayne Johnson: Place Management NSW
- Natalie Vinton: Powerhouse Museum, Ultimo and MLC Building, North Sydney
- Stephen Gapps: Artefact Heritage and Environment

### Item 1.2 Out of Session Decisions

Nil reported.

### Item 1.3 Minutes from the Previous Meeting – 3 December 2024

<b>Resolution 2025-01</b>
The State Heritage Register Committee: 1. <b>Confirmed</b> the minutes of the previous ordinary meeting (3 December 2024) as a complete and accurate record of that meeting.
Moved by Lisa Trueman and seconded by Stephen Gapps

### Item 1.4 Matters Arising

Nil

### Item 1.5 Action Report

Nil

## Item 2 SHR Nominations – Notice of Intention

### Item 2.1 Balls Head Reserve, Waverton – NOI

The State Heritage Register Committee noted the report on Balls Head Reserve, Waverton – NOI by Damian Tybussek, Heritage NSW.

*Key points:*

- Balls Head Reserve was nominated in 2018 by the Australian Institute of Landscape Architects (AILA) NSW Chapter, following a major landscape study commissioned by the Heritage Council.
- The item may meet five criteria for listing on the State Heritage Register (SHR), being historical, associative, aesthetic, rarity, and representativeness.

- The owners (North Sydney Council and Transport for NSW) have not raised any concerns around the potential listing of Balls Head Reserve.
- The committee considered the proposed curtilage within a broader contextual map of the green necklace listings.
- The committee discussed the extent of research conducted on the Aboriginal cultural heritage values of the site by Heritage NSW to date, noting the AHIMS research and upcoming plans to visit Metropolitan Local Aboriginal Land Council (Metro LALC) and commence community consultations.
- The committee recommended industry contacts to assist in research and provided advice around old cases of Aboriginal rock shelters and ancestral remains in the vicinity.
- A 60-day exhibition period was proposed to allow for development of site-specific exemptions and more fulsome engagement with ACHAC and Metro LALC.

The Chair thanked Damian Tybussek for his presentation.

### Resolution 2025-02

The State Heritage Register Committee:

1. **Considers** the item known as Balls Head Reserve at Balls Head Drive, Waverton defined in accordance with the curtilage shown at Tab 2.1C of the report, may be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (*a notice of intention to consider listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Wayne Johnson and seconded by Stephen Gapps

### Item 2.2 Yurulbin Park and Foreshore, Birchgrove – NOI

The State Heritage Register Committee noted the report on Yurulbin Park, Birchgrove – NOI by Stuart Read, Heritage NSW.

*Key points:*

- Yurulbin Park and Foreshore was nominated in 2018 by the Australian Institute of Landscape Architects (AILA) as one of the eight landscapes on Sydney Harbour collectively referred to as the ‘green necklace’.
- The item may meet four criteria for SHR listing, being historic, associative, aesthetic and rarity.
- The owners (Office of Strategic Lands, Department of Planning Industry and Environment, Transport for NSW, and Inner West Council) are generally supportive of the proposed listing.
- The committee discussed the proposed curtilage and possible impacts to private landowners in the vicinity.

- Heritage NSW will be seeking advice from the Aboriginal Cultural Heritage Advisory Committee (ACHAC) and Metro LALC on the Aboriginal cultural heritage values of the site, as well as contacts for consultation.
- A 60-day exhibition period was proposed to allow for development of site-specific exemptions and more fulsome engagement with ACHAC and Metro LALC.

The Chair thanked Stuart Read for his presentation.

### Resolution 2025-03

The State Heritage Register Committee:

1. **Considers** the item known as Yurulbin Park and Foreshore at Louisa Road, Birchgrove, defined in accordance with the curtilage shown at Tab 2.2C of the report, may be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a notice of intention to consider listing).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Natalie Vinton and seconded by Stephen Gapps

### Item 2.3 Hordern Pavillion and Royal Hall of Industries – NOI

The State Heritage Register Committee noted the report on Hordern Pavillion and Royal Hall of Industries – NOI by Monika Sakal, Heritage NSW.

#### Key points:

- Hordern Pavillion and Royal Hall of Industries was nominated by the Heritage Council in April 2024 due to concerns that the two buildings have no statutory heritage protection in place.
- The committee considered the significance assessment, noting it is likely to meet the threshold for State significance in four criteria: historical, associative, aesthetic, and social.
- The committee considered the proposed curtilage which includes both buildings and the plaza in between, abutting the Centennial Park, Moore Park and Queens Park SHR curtilage to the southwest and the Moore Park heritage conservation area.
- Heritage NSW is currently in consultation with the owners about the listing process. A 120-day submission period was proposed to allow time to discuss potential development within the vicinity and to workshop site specific exemptions for the Precinct.
- The committee noted the extended period would also allow for Greater Sydney Parklands' Community Engagement and Consultation Board to be re-formed (scheduled for April 2025) before developing a submission.
- The committee acknowledged the importance of striking a balance between ensuring all stakeholders are consulted whilst also ensuring listing processes are completed.

The Chair thanked Monika Sakal for her presentation.

<b>Resolution 2025-04</b>
<p>The State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li><b>Considers</b> the item known as Hordern Pavilion and Royal Hall of Industries at 1 Driver Avenue, Moore Park, defined in accordance with the curtilage shown at Tab 2.3C of the report, may be of State heritage significance.</li> <li>In accordance with section 33(1)(a) of the <i>Heritage Act 1977</i>, will <b>give</b> each person that it considers to be an affected owner or occupier written <b>notice</b> that it is going to consider whether or not to recommend the listing of the item concerned (a <i>notice of intention to consider listing</i>).</li> <li>In accordance with section 33(1)(b) and section 33(1)(c) of the <i>Heritage Act 1977</i>, within 14 days after notice of intention to consider listing is given, will cause a <b>notice</b> of intention to consider listing to be <b>published</b> in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 120 days after the publication of the newspaper notice and the manner in which submissions may be made.</li> </ol>
Moved by Wayne Johnson and seconded by Lisa Trueman

**Item 3. SHR Nominations – Recommendation to List**

**Item 3.1 Newcastle Ocean Baths Complex – RTL**

The State Heritage Register Committee noted the report on Newcastle Ocean Baths – RTL by Meggan Walker, Heritage NSW.

*Key points:*

- Newcastle Ocean Baths Complex was nominated in 2023 by the Friends of Newcastle Ocean Baths (FNOB), a community campaign group seeking further heritage protection for the site; and supported by National Trust of Australia – Hunter Branch.
- The proposed listing was open for public submissions for 60 days, from 15 November 2024 to 14 January 2025. A total of 636 submissions were received, with 611 in support of the listing (including Crown Lands and Newcastle City Council), 20 objecting, and five uncertain. Council’s submission was the only late submission received.
- Members considered the analysis of submissions and agreed that there is insufficient evidence to suggest the item’s social significance meets the state threshold.
- Site specific exemptions were workshoped with Council to ensure they provide the flexibility needed to maintain and manage the site.
- Since completion of the Recommendation to list report presented, Council proposed minor amendments to the sit- specific exemptions to clarify the role of Heritage NSW in the preparation of the conservation management plan for the site, under which conservation works would be exempt. Members viewed the amendments to Tab 3.1D of the report and supported the changes.

The Chair thanked Meggan Walker for her presentation.

<b>Resolution 2025-05</b>
<p>The State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>In accordance with section 33(1)(d) of the <i>Heritage Act 1977</i>, has <b>considered</b> the submissions received in response to its notice of intention to consider listing and</li> </ol>

considers the item known as Newcastle Ocean Baths Complex at 30-38 Shortland Esplanade, Newcastle East, and decided that it satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (c) and (g), as detailed in the report at Tab 3.1A of the report.

2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, Newcastle Ocean Baths Complex at 30-38 Shortland Esplanade, Newcastle East, on the State Heritage Register, as shown in the plan at Tab 3.1C of the report.
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a).
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister **grant** the site-specific exemptions at Tab 3.1D of the report.

Moved by Lisa Trueman and seconded by Stephen Gapps

### Item 3.2 Ithaca Gardens, Elizabeth Bay – RTL

The State Heritage Register Committee noted the report on Ithaca Gardens Apartments – RTL by Meggan Walker, Heritage NSW.

#### Key points:

- The nomination was prepared by the Australian Institute of Architects in 2019.
- Heritage NSW assessed the item being of State significance for its historic, associative, aesthetic, and representative value.
- The committee discussed in detail outcomes of the 60-day submission period, focusing on the key issue of split owner positions on the listing.
- Extensive consultations were carried out to develop site specific exemptions that provide flexibility for works to individual apartments whilst retaining the significant elements of the place, and that mitigate the risk of any financial burden resulting from the listing.
- The Strata Committee and other interested owners have agreed that the exemptions provide adequate provision for current activities.

The Chair thanked Meggan Walker for her presentation.

#### Resolution 2025-06

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received in response to its notice of intention to consider listing and considers the item known as Ithaca Gardens at 12 Ithaca Road, Elizabeth Bay, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b),(c), and (g), as detailed in the report at Tab 3.2A of the report.
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, Ithaca Gardens located at 12 Ithaca Road, Elizabeth Bay, on the State Heritage Register, as shown in the plan at Tab 3.2C of the report.
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a).
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister **grant** the site-specific exemptions at Tab 3.2D of the report.

Moved by Wayne Johnson and seconded by Lisa Trueman

## Item 4. Matters for Consideration

Nil

## Item 5. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted the Preliminary Assessment of New SHR Nominations report by Lauren Thomson, Heritage NSW.

### Urana Post Office, Urana

The committee agreed that Urana Post Office may meet the threshold for State significance. However, it was also noted that its heritage values are acknowledged and protected at a local level. Given the item is not under threat and given the wide representation of post offices by colonial architect James Barnet already on the SHR, it is not deemed a priority for listing.

#### Resolution 2025-07

The State Heritage Register Committee:

1. **Considers** that the Urana Post Office may be of State heritage significance but is not a current priority for progression to a full assessment (Tab 5B of the report).

Moved by Wayne Johnson and seconded by Natalie Vinton

### Endeavour, Mitchell Flat

Based on the information currently at hand, the committee felt that the item is more likely to be of local heritage significance rather than State level.

#### Resolution 2025-08

The State Heritage Register Committee:

1. **Considers** that Endeavour, Mitchells Flat is not likely to be of State heritage significance and therefore the nomination should not be progressed (Tab 5D of the report).

Moved by Lisa Trueman and seconded by Stephen Gapps

### Imperial Hotel, Picton

After some deliberation, the committee agreed that whilst Imperial Hotel, Picton, may be of state heritage significance, it should not be progressed based on the information at hand, the current priorities of the committee and Heritage Council, and the current composition of the SHR in terms of other hotels of its era.

#### Resolution 2025-09

The State Heritage Register Committee:

1. **Considers** that the Imperial Hotel, Picton may be of State heritage significance but is not a current priority for progression to a full assessment (Tab 5F of the report).

Moved by Natalie Vinton and seconded by Stephen Gapps

### Discobolus Monument and Landscape Elements, Olympic Park

Noting that the item is located within an area slated for redevelopment (Sydney Olympic Park), the committee agreed that it was reasonable and appropriate to regard the Discobolus Monument and associated elements as movable heritage, which would allow for its retention within Sydney Olympic Park whilst also providing tolerance for change in the area.

#### Resolution 2025-10

The State Heritage Register Committee:

1. **Considers** that the Discobolus Monument and Landscape Elements may be of State heritage significance as an item of moveable heritage and prioritises the nomination for progression to a full assessment (Tab 5H of the report).

Moved by Natalie Vinton and seconded by Stephen Gapps

### Economic Rock and Mineral Collection, Londonderry

The committee discussed ownership and statutory arrangements for management of the collection, as well as the distinction between this collection and its associated collections already listed on the SHR.

#### Resolution 2025-11

The State Heritage Register Committee:

1. **Considers** that the Economic Rock and Mineral Collection may be of State heritage significance and prioritises the nomination for progression to a full assessment (Tab 5J of the report).

Moved by Wayne Johnson and seconded by Lisa Trueman

### Heritage Hotel, Dorrigo

The nomination is considered a unique example of a Greek migrant story (falling outside of the post-war migrant experience) and valuably addresses the construction, ownership, and management of the site over a very long period of time.

#### Resolution 2025-12

The State Heritage Register Committee:

1. **Considers** that the Heritage Hotel, Dorrigo may be of State heritage significance under the current priority theme of migration history and prioritises the nomination for progression to a full assessment (Tab 5L of the report).

Moved by Stephen Gapps and seconded by Lisa Trueman

## Item 6. SHR Listings Monthly Report

The State Heritage Register Committee noted the report.

## Item 7. General Matters

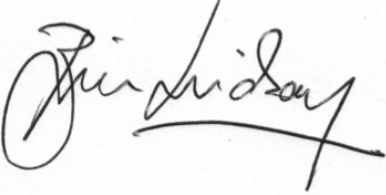
### Item 7.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.



## Meeting Close

There being no further items of business, the A/Chair, Brian Lindsay, closed the meeting at 11:30 AM.

A handwritten signature in black ink, appearing to read "Brian Lindsay". The signature is written in a cursive style with a large initial 'B' and a long horizontal stroke at the end.

.....  
Dr Brian Lindsay

**A/Chair, State Heritage Register Committee**

Date: 4 March 2025